Clearinghouse RFM///RFM///

May–June 2013 Volume 47, Numbers 1–2

Journal of Poverty Law and Policy





RESTRICTIONS ON INTERSTATE USE OF CASH BENEFITS



Servicing Standards of the National Mortgage Settlement

Legal Structures for Farmers' Markets

Collaboration by Civil Legal Aid Lawyers and Public Defenders

National Coalition for a

Civil Right to Counsel

Parent Representation

Toward a "Civil Gideon"

Advocacy Stories:

A Self-Help Conservatorship Clinic

Campaign for Pinero Justice



Sargent Shriver National Center on Poverty Law

Volume 47, Numbers 1-2

Mav-June 2013

Clearinghouse **REVIEW**

Published by the Sargent Shriver National Center on Poverty Law 50 E. Washington St. Suite 500, Chicago, IL 60602 312.263.3830, Fax 312.263.3846 www.povertylaw.org

PRESIDENT: John Bouman

EDITORIAL

EDITOR AND VICE PRESIDENT OF COMMUNICATION PROGRAMS: Ilze Sprudzs Hirs.
ASSOCIATE EDITOR: Edwin P. Abaya
SENIOR ATTORNEY-LEGAL EDITOR: Marcia Henry
STAFF ATTORNEY-LEGAL EDITOR: Michele Host
STAFF ATTORNEY-LEGAL EDITOR: Amanda Moore
AMERICORPS VISTA: Christina Buckler

ADVOCACY

VICE PRESIDENT OF ADVOCACY: Carol Ashley
STAFF ATTORNEY: Todd Belcore
STAFF ATTORNEY: Jeremy P. Bergstrom
POLICY MANAGER, ELEV8 CHICAGO: Jennifer Doeren
DIRECTOR, ASSET OPPORTUNITY: Karen K. Harris
STAFF ATTORNEY: Andrea Kovach
DIRECTOR, ECONOMIC JUSTICE: Dan Lesser
DIRECTOR, WOMEN'S LAW AND POLICY PROJECT: Wendy Pollack
DIRECTOR, COMMUNITY JUSTICE: Margaret Stapleton
DIRECTOR, HOUSING JUSTICE: Katherine E. Walz
STAFF ATTORNEY/SKADDEN FELLOW: Emily Werth
OF COUNSEL: William Wilen
AMERICORPS VISTA: Viviane Clement, Alexandra Gilewicz,

TRAINING PROGRAMS

VICE PRESIDENT OF TRAINING PROGRAMS: Ellen Hemley TRAINING PROGRAMS MANAGER: Jaime Roosevelt AMERICORPS VISTA: Catharine Debelle

Margaret Hlousek, Alexander Hoffman, Carolyn Sliwa

ADMINISTRATION

CHIEF OPERATING OFFICER: Elizabeth Ring Zuckerberg
VICE PRESIDENT OF EXTERNAL AFFAIRS: Molly Bartlett
ADMINISTRATIVE ASSOCIATE: Murtle Mae English
TECHNOLOGY SYSTEMS MANAGER: Tim Fluhr
EVENT AND SPONSORSHIP COORDINATOR: Stephanie Bellus Frey
INDIVIDUAL GIVING MANAGER: Keenya Lambert
MARKETING DIRECTOR: Michelle Nicolet
OPERATIONS AND HUMAN RESOURCES ASSOCIATE: Kisha Pierre
SENIOR FOUNDATION RELATIONS OFFICER: Brendan Short
DEVELOPMENT ASSOCIATE: Cara Thaxton
TEVELOPMENT ASSOCIATE: Wade Yount
AMERICORPS VISTA: Jocelyn Mova

BOARD OF DIRECTORS

CHAIRPERSON: Brenda A. Russell, Chicago, IL
VICE CHAIRPERSON: Steven Eppler-Epstein, Middletown, CT
SECRETARY: Divida Gude, Atlanta, GA
TREASURER: C. Steven Tomashefsky, Chicago, IL
Bonnie Allen, Jackson, MI
Roel Campos, Washington, DC
Nicholas E. Chimicles, Haverford, PA
Stuart R. Cohen, Washington, DC
Sandra Cuneo, Los Angeles, CA
Gregory R. Dallaire, Seattle, WA
Gill Deford, Willimantic, CT
Sunny Fischer, Chicago, IL
Norah L. Jones, Chicago, IL
Frances P. Kao, Chicago, IL
Sheila Berner Kennedy, Kenilworth, IL
Chastity Lord, Brooklyn, NY
Betty J. Musburger, Chicago, IL
Janice E. Rodgers, Chicago, IL
Janice E. Rodgers, Chicago, IL
Jean Rudd, Beverly Shores, IN
Jill Schuker, Washington, DC
John Tuhey, Glenview, IL
Robert J. Watson, Boston, MA
SENIOR ADVISOR: Jamie R. Price III, New York, NY
SENIOR ADVISOR: Jamie R. Price III, New York, NY

EDITORIAL ADVISORY BOARD

Gill Deford, Willimantic, CT Francisca Fajana, Boston, MA Jane Perkins, Carrboro, NC Theresa-Vay Smith, Oak Ridge, TN Margaret Stapleton, Chicago, IL Mona Tawatao, Los Angeles, CA

About This Issue

During the preparation of this May—June 2013 issue, the fiftieth anniversary of the U.S. Supreme Court's ruling on the right to indigent defense was commemorated, as was the tenth anniversary of the establishment of the National Coalition for a Civil Right to Counsel. In this issue we give a nod to this commemoration with a package of three articles on what the ruling has inspired. Moreover, here follow excerpts from the March 18 Shriver Brief blog post by Marcia Henry, a legal editor and the Sargent Shriver National Center on Poverty Law's representative in the coalition since its inception:

On Gideon v. Wainwright's 50th Anniversary, What About the Civil Side?

Today marks fifty years since the U.S. Supreme Court held, in *Gideon v. Wainwright*, that anyone charged with a felony and too poor to hire a lawyer has a constitutional right to counsel at no cost. The Court subsequently expanded the right to a broader range of defendants, including anyone charged with a misdemeanor that could lead to jail time.... The anniversary of *Gideon* has been receiving a good deal of attention ... and much of the coverage suggests that since the decision things have gone downhill.... To be sure, much of *Gideon*'s promise remains unfulfilled. Not surprisingly, a great majority of criminal defendants are too poor to hire their own lawyers, and the quality of the assigned defenders who represent these defendants varies widely, with impossible caseloads the primary cause of inadequate representation....

But [Gideon's] principle ... that the Constitution guarantees at least the semblance of legal counsel before the state may incarcerate, even for a short period, someone charged with a criminal offense remains intact and largely unquestioned....

What of the civil side of the courthouse? What of parents threatened with permanent loss of custody of their children, too poor to hire counsel and forced to represent themselves against an opposing party who can pay a lawyer? What of those who face loss of a home due to botched procedures or outright fraud by faceless financial institutions that have entire law firms on retainer? What about denial of health care when one learns of a life-threatening condition? These threats are arguably much more devastating than a night or two in county jail, and yet ... people who face them have no constitutional right to counsel. The U.S. Supreme Court squelched that hope in 1981 when it decided, in *Lassiter v. Department of Social Services*, that North Carolina did not violate the constitutional rights of a mother who had no lawyer when the state terminated her parental rights.

But the civil side of the right-to-counsel question is getting more attention. Not only did the *New York Times* profile the issue on its March 16 front page; a determined group of advocates across the country is directing attention to the harm lack of counsel in civil cases causes to both individual litigants and the court system. Now marking its tenth year, the National Coalition for a Civil Right to Counsel has worked to increase the availability of counsel as a right for low-income people in cases affecting basic human needs. Clearinghouse Review ... has covered the work of the coalition since its inception. In 2006, for example, coinciding with the American Bar Association's passage of a resolution in support of a civil right to counsel for low-income people in cases affecting basic human needs, the Review devoted its entire July—August issue to the movement for a civil right to counsel and a range of approaches to achieving the right.

(Continued on page 3)

CLEARINGHOUSE REVIEW encourages the submission of articles from legal aid field staff and others. Send articles to Ilze Sprudzs Hirsh, editor and vice president of communication programs, Sargent Shriver National Center on Poverty Law, 50 E. Washington St. Suite 500, Chicago, IL 60602; ilzehirsh@povertylaw.org.

The opinions expressed herein are those of the authors and should not be construed as representing the opinions or policy of the organizations which employ them or of the Shriver Center.

Clearinghouse Review: Journal of Poverty Law and Policy is published six times a year, in February, April, June, August, October, and December by the Sargent Shriver National Center on Poverty Law, 50 E. Washington St. Suite 500, Chicago, IL 60602, Annual subscription price for six issues online and access to the archive of published articles since 1967: \$400 to individuals: \$500 to law school libraries: \$300-\$1.800 (varies with size of operating budget) to nonprofit organizations. ISSN 0009-968X. For subscription information, e-mail subscriptions@povertylaw.org.

Photographs and drawings that appear in Clearinghouse Review are produced independently of articles and bear no relationship to cases or incidents discussed herein.

TRAINING PROGRAMS:

Equal Justice Leadership Academy: The Art and Purpose of Storytelling
By Bonnie Allen and Ellen Hemley
THE SHRIVER BRIEF:
2012 Poverty Scorecard Shows Congressional Inaction in Fighting Poverty
By Dan Lesser
Interview Afield: Laurie Lambrix
National Support Centers and the Sargent Shriver National Center on Poverty Law Collaborate to
Share Information with Advocates Inside Back Cover

Are You Missing Out?

You Are If You Have Not Registered! Here's How

Do you work in a nonprofit or legal aid program that has a site-license subscription to CLEARINGHOUSE REVIEW? If so, then you have access to both our current issue and our entire archive online. But you must register to use our site. Once you register from a computer within your program's IP range (your office), you will have access to Clearinghouse Review and related content on any computer, at home or in the office, with the same log-in credentials. For more information, see our FAQ at povertylaw.org/faq or contact us at info@povertylaw.org.

About This Issue (Continued from inside front cover)

[This issue of the] *Review* publish[es] three related pieces on the topic. An article by John Pollock, coordinator of the National Coalition, and Mary Schneider, executive director of Legal Services of Northwest Minnesota, ... take[s] a look back at the coalition's work and progress. Martin Guggenheim and Susan Jacobs of the Center for Family Representation in New York ... discuss advancements in ensuring representation of parents involved in the child welfare system. And retired California Court of Appeal Justice Earl Johnson Jr., now a key player in the coalition, longtime proponent of a civil right to counsel, and pioneer of the legal aid movement, reflect[s] on the meaning of *Gideon* for antipoverty advocates and the evolution of his conviction about the importance of civil counsel.

Most of those seeking to improve the indigent defense system and advocating a civil right to counsel understand full well that the two rights are sides of the same coin, affecting the same communities. Lack of adequate defense to criminal charges can lead to lasting collateral consequences such as a criminal record that makes obtaining housing and employment difficult, while lack of counsel in an eviction or foreclosure proceeding can lead to homelessness and greater vulnerability to criminal charges. As we celebrate the anniversary of the *Gideon* decision and resolve to push for its full realization, these inextricable links should remind us how important it is, in fulfilling *Gideon*'s promise, not to forget people on the civil side of the courthouse.



Subscribe to Clearinghouse Review!

CLEARINGHOUSE REVIEW: JOURNAL OF POVERTY LAW AND POLICY is the advocate's premier resource for analysis of legal developments, innovative strategies, and best practices in representing low-income clients. Each issue of the Review features in-depth, analytical articles, written by experts in their fields, on topics of interest to lawyers who represent low-income people. The Review covers such substantive areas as civil rights, family law, disability, domestic violence, housing, elder law, health, and welfare reform.

Get Your Online Subscription Today!

- Clearinghouse Review: Journal of Poverty Law and Policy is published online six times per year.
- Your subscription includes online access to the current issue and the archive of articles published since 1967. With this online access—your "site license"—your organization's entire staff will enjoy fully searchable access to a wealth of poverty law resources, accessible from any computer or mobile device.
- Newly subscribing nonprofit programs are entitled to special discounts on our Training Programs.

Please fill out the following form to receive more information about subscribing to CLEARINGHOUSE REVIEW.

■ Each subscriber receives *Clearinghouse Review News*, a monthly e-newsletter that covers matters of interest to poverty and public interest law practitioners.

Name ______ Organization ______ Street address ______ Floor, suite, or unit ______ City ______ State ____ Zip _____ E-mail _____

Subscriber	Annual Price
□ Nonprofit organization	\$300–\$1,800 (varies with size of operating budget)
□ Law school library	\$500
□ Individual	\$400

Please e-mail this form to subscriptions@povertylaw.org. Or fax this form to Subscriptions at 312.263.3846.